CORRE

HYESD 12.6

MARCH 23, 1994

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 10

IN THE MATTER OF:

THEA FOSS AND WHEELER-OSGOOD WATERWAYS OF THE COMMENCEMENT BAY NEARSHORE/TIDEFLATS SUPERFUND SITE

CITY OF TACOMA,

RESPONDENT.

Proceeding Under Sections 104, 122(a), and 122(d)(3) of the Comprehensive Environmental Response, Compensation, and Liability Act as amended, 42 U.S.C §§ 9604, 9622(a), 9622(d)(3)).

U.S. EPA Docket No. 1093-08-16-104/122

ADMINISTRATIVE ORDER ON CONSENT FOR REMEDIAL DESIGN STUDY

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 1



TABLE OF CONTENTS

3

- 1		•	
5			
	ı.	INTRODUCTION	:
6	II.	JURISDICTION	4
	III.	JURISDICTION	4
7	IV.	STATEMENT OF PURPOSE	•
	l v.	FINDINGS OF FACT	
8	VI.	CONCLUSIONS OF LAW AND DETERMINATIONS	14
	VII.	NOTICE TO STATE	15
9	VIII.	WORK TO BE PERFORMED	16
		MODIFICATION OF WORK PLAN	
10	j x.	QUALITY ASSURANCE	28
	XI.	PROPOSED REMEDIATION PLAN, PUBLIC COMMENT, ADMINISTRATIVE RECORD	
11	ŀ	ADMINISTRATIVE RECORD	28
	XII.	PROGRESS REPORTS AND MEETINGS	29
12	XIII.	SAMPLING ACCESS, AND	
- 1		DATA AVAILABILITY/ADMISSIBILITY	3 (
13	XIV.	DESIGNATED PROJECT COORDINATORS, NOTICES	
		AND SUBMISSIONS	34
14	xv.	OTHER APPLICABLE LAWS	3
	XVI.	RECORD PRESERVATION	37
15	XVII.	DISPUTE RESOLUTION	38
		STIPULATED PENALTIES	
16	XIX.	FORCE MAJEURE	4
		REIMBURSEMENT OF RESPONSE AND OVERSIGHT COSTS	
17	XXI.	RESERVATION OF RIGHTS AND REIMBURSEMENT OF OTHER COSTS	
		OTHER COSTS	4 8
18	XXII.	DISCLAIMER	5 (
	XX111.	OTHER CLAIMS	5(
19	XXIV.	FINANCIAL ASSURANCE, INSURANCE, AND	
		INDEMNIFICATION	Э. Б
20	XXV.	EFFECTIVE DATE AND SUBSEQUENT AMENUMENT) 4 E
21	XXVI.	TERMINATION AND SATISFACTION	Э:
-1	j	Appendix I - Statement of Work	
22		Appendix 1 - Statement of work	
23			
23			
24			
-			
25			
-	,		
26		•	
27			
<i>4</i> /	İ		
-			

I. INTRODUCTION

Carlo Call

2

3

1

4 5 6

8

9

12

11

13 14

15

16 17

18

19

20 21

22

2324

. 25

26

27

28 |

This Administrative Order on Consent (Order) is entered into voluntarily by the United States Environmental Protection Agency (EPA) and the City of Tacoma (Respondent). The Order concerns the preparation and performance of Remedial Design reimbursement of oversight costs. The RD is to be performed for the Remedial Action (RA) of the Head and Mouth of the Thea Foss Waterway problem areas (formerly known as the City Waterway) and Wheeler-Osgood Waterway problem area of the Commencement Bay Nearshore/Tideflats (CB/NT) sediments operable unit (OU 1) of the CB/NT Superfund Site. For purposes of this Order, the Mouth of the Thea Foss Waterway is defined as the portion of the Waterway north of the 11th Street Bridge, and the Head of the Thea Foss Waterway is defined as the portion of the Waterway south of the 11th Street Bridge. Hereinafter when not specifically discussed separately, the Head and Mouth of the Thea Foss Waterway problem areas and the Wheeler-Osgood Waterway problem area will be referred collectively as the "Waterways" or the "Site."

2. The parties are entering into this Order for mutually beneficial reasons and in the public interest. With the Respondent's consent to this Order, the RD is being initiated approximately six (6) months in advance of EPA's schedule for RD negotiations. Beginning the RD now will expedite the cleanup of the Waterways and minimize the environmental risk to the biological and human populations living in and around the CB/NT environment; facilitate assessment of potential natural resource damages to

enable planning for restoration;

development of the City of Tacoma's environmentally sound manner.

the

of

3

2

4

5

3.

122(d)(3)

II. JURISDICTION

Comprehensive

Compensation, and Liability Act (CERCLA), as amended, 42 U.S.C.

§§ 9604, 9622(a), 9622(d)(3), which authorizes the President to

issue an order setting forth the obligations of the Respondent with

respect to a settlement agreement for action under Section 104(b)

of CERCLA, 42 U.S.C. § 9604(b). This authority was delegated to

the Administrator of EPA on January 23, 1987, by Executive Order

12580, 52 Fed. Reg. 2926 (1987); further delegated to the EPA

Regional Administrators on September 13, 1987, by EPA Delegation

No. 14-14-C; and redelegated by the Regional Administrator to EPA

the terms and conditions of this Order. In any action by EPA or

the United States to enforce the terms of this Order, Respondent

consents to, and agrees not to contest, the authority or

jurisdiction of EPA to issue or enforce this Order, and agrees not

to contest the validity of this Order or its terms in such an

Respondent agrees to undertake all activities required by

Region 10 Superfund Branch Chief on September 27, 1990.

President of the United States by Sections 104,

and

This Order is issued under the authority vested in the

advance

downtown

Environmental

the

area

122(a) and

Response,

6 7

8

9

10

11

12

13

14

15

16

17

18 19

20

21

22

23 24

action.

25

III. PARTIES BOUND

26 27

5. This Order shall apply to and be binding upon EPA and Respondent, its agents, successors, assigns, council or commission,

officers, directors, principals, and employees. Respondent is jointly and severally responsible for carrying out all actions required of it by this Order. The signatory to this Order certifies that he/she is authorized to execute and legally bind the City of Tacoma to this Order. Changes in governmental organization or authorities, in ownership, or in corporate or other legal status, including but not limited to any transfer of assets or real or personal property or business organization, shall in no way alter Respondent's duties under this Order.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

6. Respondent shall provide a copy of this Order to any subsequent owners or successors in interest before any ownership rights of any properties within the Site owned by Respondent are transferred. Respondent shall notify EPA at least thirty (30) days prior to any such transfer. Respondent shall provide a copy of this Order to all contractors, subcontractors, laboratories, and consultants retained to perform any work under this Order, within fourteen (14) days after the effective date of this Order, or the date such services are retained, whichever is later, and shall condition all contracts entered into hereunder to performance of the work in conformity with the terms of this Order. Any reference herein to the Order shall mean the Order, any Appendix thereto, any future modifications as provided by the terms of the Order as may be added hereafter, and any work plans, reports, specifications, schedules, and appendices required by this Order which, upon approval of EPA, shall be incorporated into and enforceable under the Order. Notwithstanding the terms of any contract, Respondent is responsible for compliance with this Order

and for ensuring that its subsidiaries, employees, contractors, consultants, subcontractors, agents and attorneys comply with this Order.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28 II

IV. STATEMENT OF PURPOSE

- In entering into this Order, the objectives of EPA and 7. Respondent are: (a) to design the remedial action for the Thea Foss and Wheeler-Osgood Waterways consistent with the Record of Decision of the Commencement Bay Nearshore/Tideflats (CB/NT) Operable Unit of the CB/NT Superfund Site that was issued by EPA on September 29, 1989 (the ROD), as may be amended or modified, and perform any analyses and studies needed by EPA, following consultations with Respondent, to approve the design of the remedy for attaining Sediment Cleanup Objectives identified in the ROD, as amended or modified; (b) to collect and present information needed by the federal, tribal, and state natural resource trustees (the Trustees), following consultation with Respondent, to aid the Trustees' determination of injury to natural resources and the assessment of natural resource damages within the Waterways, unless there is a settlement between Respondents and the Trustees that provides otherwise; (c) to establish a cooperative effort to remediate the Thea Foss and Wheeler-Osgood Waterways and avoid expensive and protracted litigation; and (d) provide for recovery by EPA of its response and oversight costs incurred with respect to the implementation of this Order.
- 8. The activities required by this Order are subject to approval by EPA and shall provide all necessary and appropriate information for the RD, consistent with the ROD, as may be amended

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 6

or modified, and in accordance with the requirements of CERCLA, as amended, and the National Oil and Hazardous Substances Pollution Contingency Plan (NCP), 40 C.F.R. Part 300, as amended. The activities conducted pursuant to this Order shall be conducted in compliance with all applicable EPA guidances, policies, and procedures and, where appropriate, NRDA protocols.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28 l

9. By entering into this Order, Respondent makes no admission of fault or liability and does not waive any right, claim, cause of action or defense, except as specifically provided in this Order.

V. FINDINGS OF FACT

The following Paragraphs summarize the factual findings made by EPA in support of the Conclusions of Law and Determinations of this Order, which Respondent neither admits nor denies.

- 10. Waterways are within the boundaries of the CB/NT The Superfund Site. The CB/NT Superfund Site is located in Tacoma, Washington, at the southern end of the main basin of Puget Sound. The Mouth and Head of the Thea Foss Waterway and the Wheeler-Osgood Waterway are three (3) of eight problem areas that have been designed as Operable Unit One (OU 01) of the CB/NT Superfund Site, which addresses cleanup of 10-12 square miles of shallow water, shoreline, and aquatic lands located in the industrial tideflats area of the active commercial seaport of the City of Tacoma. The marine boundaries of this OU 01 are limited to the shoreline/banks, intertidal areas, bottom sediments, and water of depths less than 60 feet below mean low low water (MLLW).
- 11. On September 8, 1983, EPA placed the CB/NT Site on the National Priorities List pursuant to Section 105 of CERCLA, 42

U.S.C. § 9605.

28 l

- 12. Under a Cooperative Agreement with EPA, the Washington Department of Ecology (Ecology) conducted a Remedial Investigation and Feasibility Study (RI/FS) of the CB/NT Site. Within the Tideflats area of the CB/NT Site, the RI/FS evaluated the nature and extent of contamination in the Sitcum, Blair, Milwaukee, Hylebos, St. Paul, Middle, Thea Foss (formerly known as City), and Wheeler-Osgood Waterways. The final RI/FS was made available for public comment in February 1989.
- 13. Contaminants were detected in the Mouth of the Thea Foss Waterway sediments, including but not limited to high molecular weight polycyclic aromatic hydrocarbons (HPAHs), low molecular weight polycyclic aromatic hydrocarbons (LPAHS), phenol, biphenyl, polychlorinated biphenyls (PCBs), zinc and mercury, which are known to be toxic to humans and marine life and are designated as hazardous substances under Section 102(a) of CERCLA, 42 U.S.C. § 9602(a), as reported at 40 CFR Part 302.4.
- 14. Contaminants were detected in the Head of the Thea Foss sediments, including but not limited to zinc, lead, mercury, LPAH, HPAH, cadmium, nickel, 2 methylphenol, 4- methylphenol, bis [2-ethylhexyl] phthalate, butyl benzene phtalate and copper, which are known to be toxic to humans and marine life and are designated as hazardous substances under Section 102(a) of CERCLA, 42 U.S.C. § 9602(a), as reported at 40 CFR Part 302.4.
- 15. Industrial facilities and storm drains have served as sources of contamination to sediments in Thea Foss Waterway by direct discharges to the Waterway, or groundwater, or surface water ADMINISTRATIVE ORDER ON CONSENT FOR

Commence

runoff into the Waterway.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28 l

- 16. Contaminants were detected in the Wheeler-Osgood Waterway sediments, including but not limited to LPAHs, HPAHs, biphenyl, phenol, 4-methylphenol, 1-2 dichlorobenzene, copper, lead, zinc, cadmium and N-nitrosodiphenylamine which are known to be toxic to humans and marine life and are designated as hazardous substances under Section 102(a) of CERCLA, 42 U.S.C. § 9602(a), as reported at 40 CFR Part 302.4.
- 17. Historic industrial waste streams and disposal activities and discharges from storm drains were identified among the sources of contaminants in the Wheeler-Osgood Waterway.
- 18. The RI/FS evaluated contaminants detected at the CB/NT Superfund Site to identify problem chemicals that pose the greatest risk to human health and the environment. The technical approach was to establish information relating specific chemicals to biological effects in various aquatic organisms and to quantifiable human health risks. Problem chemicals were defined as those chemicals whose concentration exceeded the low apparent effects threshold (AET) in a particular problem area. The AET was defined as the contaminant concentration above which toxicity or benthic effects are always observed in a data set developed specifically for the Puget Sound using three biological effects tests: amphipod mortality, oyster larvae abnormality, and benthic Human health risks due to depressions. the ingestion of contaminated seafood were estimated using risk assessment methods and chemical concentrations detected in english sole muscle and liver tissue and crab muscle tissue. PCBs were the only

contaminants for which the human health risk assessment showed a greater risk than the environmental risk assessment. Sediment Quality Objectives (SQOs) were developed as the cleanup standards for the CB/NT site based on the low AET values for chemicals other than PCBs, and based on the human health risk assessment for PCBs.

28 |

- 19. On September 29, 1989, EPA issued a ROD that selected the remedy for remediation of sediments (OU 01) and sources of contamination (OU 05) in eight problem areas of the CB/NT Superfund Site, including the Head and Mouth of the Thea Foss Waterway and the Wheeler-Osgood Waterway. In the ROD, EPA determined that there are five (5) major elements of the selected remedy for the Site sediments and sources that will be applied, as appropriate, to each problem area:
- a. <u>Site Use Restrictions</u> To protect human health by limiting access to edible resources prior to and during implementation of source and sediment remedial activities.
- b. <u>Source Controls</u> To prevent recontamination of sediments.
- c. <u>Natural Recovery</u> Included as an optional (and preferred) remediation strategy for marginally contaminated sediments that are predicted to achieve acceptable sediment quality through either biodegradation, or burial and mixing with naturally accumulating clean sediments within a ten year period.
- d. <u>Sediment Remedial Action</u> To address sediments containing contamination that is not expected to naturally recover within ten years following implementation of all known, available, and reasonable source control measures. For those areas in which

natural recovery will not sufficiently reduce contaminant concentrations within the ten year period, the ROD required active sediment cleanup using one of the following four technologies: inplace capping, dredging and confined aquatic disposal, dredging and nearshore disposal, or dredging and upland disposal. The ROD expressed EPA's preference that nearshore disposal be utilized only in conjunction with otherwise permittable commercial development projects, and to minimize unnecessary impact to nearshore habitat, consistent with the provisions of the Clean Water Act, 33 U.S.C. § 1251 et. seq., (CWA). The disposal option is to be identified during design of the remedial action.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

- e. <u>Source and Sediment Monitoring</u> To refine cleanup volume estimates, characterize the effectiveness of source controls, and implement long-term monitoring of the sediment remedial actions(s) to ensure long-term protectiveness of the remedy.
- 20. Based on an evaluation of biological effects and human health risks during the RI/FS, the ROD established SQOs at the AET value for specific chemicals, as set forth in Table 5 of the ROD, and in Table 2 of the attached Statement of Work (SOW). cadmium, lead and mercury, which were among the chemicals detected at the Head of Thea Foss Waterway at levels exceeding the SQOs, chemical indicators were selected as of the most severe environmental contamination associated with biological effects and human health risks at the Mouth. The ROD established the SQOs at 17,000 ug/kg dry weight for HPAHs, 5.1 mg/kg dry weight for cadmium, 450 mg/kg dry weight for lead and .59 mg/kg dry weight for

The ROD also determined that natural recovery will not mercury. sufficiently reduce contaminant concentrations throughout the Head of the Thea Foss Waterway within the ten-year period, so the ROD required the remedial design consider natural recovery and active sediment cleanup, using the four technology options specified in the ROD as components of the remedy. Mercury and HPAH, which are among the chemicals detected at the Mouth of Thea Foss Waterway at levels exceeding SQOs, were selected as indicators of the most severe environmental contamination associated with biological effects and human health risks at the Mouth of the Thea Foss Waterway. The ROD establishes the SQOs at .59 mg/kg dry weight for mercury and 17, 000 ug/kg dry wt for HPAH. The ROD determined that natural recovery is predicted to eliminate this problem area within 10 years and that modeling and monitoring are necessary to confirm this prediction for the remedial action decision and for long-term monitoring for the remedial action. Zinc and HPAH, which were among the chemicals detected at the Wheeler-Osgood Waterway at levels exceeding the SQOs, were selected as chemical indicators of the most severe environmental contamination associated with biological effects and human health risks at the Wheeler Osgood Waterway. The ROD established the SQOs at 410 mg/kg dry weight for zinc and 17,000 (ug/kg dry weight) for HPAH. The ROD also determined that natural recovery will not sufficiently reduce contaminant concentrations throughout the Wheeler Osgood Waterway within the ten-year period, so the ROD required the remedial design consider natural recovery and active sediment cleanup, using the four technology options specified in the ROD as components of the

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

remedy.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

21. Respondent has owned and operated or owns and operates facilities that have contributed hazardous substances to the Thea Foss Waterway. Respondent owns approximately 27 acres of property on, along and upland from the Thea Foss Waterway which may release hazardous substances to the Waterways. Respondent's property includes ownership of a portion of the Tacoma Coal Gasification site, the former Atlas Foundry site, the Pacific Coast Oil site, the City of Tacoma steam plant site, the Scofield site, and the North Pacific Plywood site. The City has entered into a Memorandum of Agreement with Ecology under which the City will conduct environmental investigations and cleanup, as determined necessary by Ecology, for the sites listed above pursuant to Ecology's authority under the Washington State Model Toxics Control Act, Chapter 70.105D RCW, (MTCA). Contaminants in soils, groundwater, and sediments on these properties include organic and inorganic contaminants, some of which are contaminants found in the Thea Foss Waterway sediments, that are known or suspected to be toxic to humans and marine life and are designated as hazardous substances under Section 102(a) of CERCLA, 42 U.S.C. § 9602(a), as reported at 40 CFR Part 302.4. These contaminants may be or may have been released to the Waterways through direct discharge, surface water runoff, groundwater and seeps to pose a threat or potential threat to human health and the environment.

22. Respondent operates and maintains the City of Tacoma storm drain system that discharges to the Waterways. City storm drain \$254 discharges to the Wheeler Osgood Waterway and has been

15

16

17

18

19

20

21

22

23

24

25

26

27

determined by EPA and Ecology to be a potential major ongoing source of contamination to the Waterways. City storm drains #225, #230, #235, #243, #245, #248, #237a, #237b discharge to the Thea Foss Waterway. City storm drains #237a, #237b and #230 have been determined by EPA and Ecology to be potential major ongoing sources of contamination to the Thea Foss Waterway. Storm drains #237a and #237b drain approximately 5000 acres of uplands including the Nalley Valley and South Tacoma, respectively, and discharge to the #230 drains downtown Tacoma and Head of Thea Foss Waterway. discharges at S. 15th Street. Data from sediment catch basins and particulate measurements contained in the City of Tacoma Surface Water Quality Study (January 1990 Report) show elevated levels of contaminants in the storm drain discharges, including but not limited to zinc, LPAH and HPAH.

VI. CONCLUSIONS OF LAW AND DETERMINATIONS

Based on the Findings of Fact in Section V., EPA makes the following Conclusions of Law and Determinations, which Respondent neither admits nor denies.

- 23. The Site is a facility as defined in Section 101(9) of CERCLA, 42 U.S.C. § 9601(9).
- 24. Substances and constituents thereof at the Site, and substances otherwise found at the Site and identified in Paragraphs 12-17 above, are hazardous substance(s) as defined in Section 101(14) CERCLA, of 42 U.S.C. S 9601(14), or constitute pollutant(s) or contaminant(s) which may present an imminent and substantial danger to public health or welfare or the environment, as set forth in Section 104(a)(1) of CERCLA, 42 U.S.C.

9604(a)(1).

25. The presence of hazardous substances or pollutants or contaminants at the Site, or the past, present or potential migration of hazardous substances or pollutants or contaminants at or emanating from the Site, constitute an actual and/or threatened release as defined in Section 101(22) of CERCLA, 42 U.S.C. § 9601(22).

- 26. Respondent is a person as defined in Section 101(21) of CERCLA, 42 U.S.C. § 9601(21)
- 27. Respondent is a responsible party under Section 107(a) of CERCLA, 42 U.S.C. § 9607(a), and a potentially responsible party within the meaning of Sections 104(a) and 122(d)(3) of CERCLA, 42 U.S.C. §§ 9604(a) and 9622(d)(3).
- 28. The actions required by this Order are necessary to protect the public health or welfare or the environment, are in the public interest, are consistent with CERCLA and the NCP, and will expedite effective remedial action and minimize litigation. Any costs incurred by Respondent in performing the work required by this Order shall be deemed to be Remedial Action Costs, necessary costs of response, and response costs as those terms are used in 42 U.S.C. § 9607(a) and 42 U.S.C. § 9613(f).

VII. NOTICE TO STATE

29. By providing a copy of this Order to the State of Washington through its Department of Ecology (Ecology), EPA is notifying the State of Washington that this Order is being issued and that EPA is the lead agency for coordinating, overseeing, and enforcing the response action required by the Order.

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 15

VIII. WORK TO BE PERFORMED

28 |

30. All work performed pursuant to this Order shall be under
the direction and supervision of qualified persons. Within thirty
(30) days after the effective date of this Order, and before any
work under this Order begins at the Site, Respondent shall submit
in writing the names, titles, addresses, and qualifications of all
personnel, including contractors, subcontractors, laboratories, and
consultants to be used in performing activities pursuant to this
Order to EPA. The qualifications of the persons and laboratories
undertaking the work for Respondent shall be subject to EPA's
review, for verification that such persons and laboratories meet
minimum technical background, experience and quality control
requirements. EPA may inspect any laboratories used in performing
activities pursuant to this Order to verify approved quality
assurance procedures and protocols are maintained. If Respondent
elects to use any additional contractors, subcontractors, or
laboratories subsequent to commencement of activities at the Site,
Respondent shall submit the information listed in this paragraph to
EPA in writing at least ten (10) days prior to any such use. This
Order is contingent on Respondent's demonstration to EPA's
satisfaction that Respondent is qualified to perform properly and
promptly the actions set forth in this Order. If EPA disapproves
any of Respondent's contractors, subcontractors, or laboratories,
Respondent shall make replacement selection(s) within thirty (30)
days of receipt of written disapproval from EPA. If EPA
subsequently disapproves of the replacement(s), EPA reserves the
right to terminate this Order, conduct a complete RD and/or conduct

or authorize any other response activities it deems necessary, and seek costs thereafter and penalties from Respondent. During the course of the RD, Respondent shall notify EPA in writing of any changes or additions in the persons used to carry out such work, providing their names, titles and qualifications. EPA shall have the same right to approve changes and additions to personnel as it has hereunder regarding the initial notification.

28 I

- 31. The work by the Respondent pursuant to this Order shall be designed to achieve the following standards at the Waterways:
- a. Achieve the goals and performance standards of the ROD, including the SQOs set forth in Table 2, and in Section I. of the SOW, as the ROD may be amended or modified.
- b. Propose a Remediation Plan that attains applicable or relevant and appropriate substantive requirements under federal, state and tribal environmental laws.
- c. Collect and present identified information satisfactory to EPA and the Trustees, following consultation with Respondent, on natural resources within the Waterways for use by the federal, state, and tribal Trustees. Respondent is negotiating with the Trustees a settlement (Natural Resource Settlement) of liability for natural resource damages. If Respondent and the Trustees agree to a Natural Resource Settlement that specifically provides terms to substitute for the collection and presentation of information provided by this Order and the SOW, Respondent may meet its obligations under this Order by demonstrating compliance with the Natural Resource Settlement. Respondent's obligations to collect and present information on natural resources within the Waterways

specified in Paragraphs 32 and other relevant Sections of the SOW may be subject to change pursuant to a Natural Resource Settlement.

EPA must assess the potential for marine sediment recontamination from ongoing discharges to the Thea Foss and Wheeler-Osqood Waterways during the remedial design phase. In particular, EPA is concerned about the potential impacts Respondent's storm drains #237A and #237B (the twin 96ers). Respondent concurs in the need for further evaluation of these for sediment determine the possibility storm drains to recontamination. Respondent agrees to: (1) develop and propose a plan for assessing the potential for sediment recontamination, which plan shall be subject to EPA approval, (2) conduct the work contained in the approved plan, and (3) prepare a report evaluating the potential for sediment recontamination as specified in this Order and SOW, which shall also be subject to EPA approval before becoming final. Respondent's evaluation of the potential for sediment recontamination will be conducted pursuant to the provisions of CERCLA and only for use in connection with EPA's CERCLA obligations. EPA recognizes that Respondent is pursuing receipt of its NPDES permit for the storm drains under the Clean Water Act. EPA recognizes that Respondent and Ecology may negotiate an Agreed Order to address the Respondent's storm drains. The work required by this Order and SOW is in addition to, but cannot be construed to replace, any NPDES requirement or Washington state law requirement.

32. Respondent shall conduct activities and submit

2

3

4

5

6

7

8

9

10

11

12

13

14 l

15

16

17

18

19

20

21

22

23

24

25

deliverables for EPA and, if applicable, Trustee review, comment, 1 2 approval, or modification, as provided in the SOW, which Appendix I to this Order and is incorporated into, and made an 3 enforceable part of this Order by this reference. All such work 4 shall be conducted in accordance with the requirements of CERCLA, 5 the NCP, and all applicable EPA quidance, including, but not 6 limited to, the EPA Superfund Remedial Design and Remedial Action 7 8 (RD/RA Guidance), quidances referenced therein, 9 quidances referenced in the SOW, as may be amended or modified by EPA, and identified NRDA protocols. The general activities 10 Respondent is required to perform are identified below, including 11 various major deliverables to be submitted by Respondent for EPA 12 and, if applicable, Trustee review and approval. The specific 13 tasks Respondent shall perform are described more fully in the SOW 14 and guidances. All work performed pursuant to this Order shall be 15 in accordance with the schedules, standards, specifications, and 16 other requirements of this Order, the Remedial Design Work Plan, 17 and other deliverables, as initially approved or modified by EPA, 18 or as may be amended or modified by EPA from time to time following 19 consultation with Respondent. For purposes of this Order, day 20 21 means calendar day unless otherwise noted in the Order.

No. of the second second

a. <u>Summary of Existing Information</u>. Within sixty (60) days of the effective date of this Order, Respondent shall submit for EPA approval a Summary of Existing Information, containing the information required by Section II.B.2.a. of the SOW. EPA will cooperate with Respondent and provide environmental information in its possession, upon the request of Respondent, to accomplish this

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 19

22

23

24

25

26

27

task.

b. Remedial Design Work Plan. Within sixty (60) days of the effective date of this Order, Respondent shall submit for EPA approval a RD Work Plan containing the information required by Section II.A.2.a. of the SOW. If required by EPA, Respondent shall submit an addendum to the RD Work Plan after selection of the Remediation Plan for the Waterways to describe its approach to performing the RD.

- Assurance Project Plan (OAPP) and Health and Safety Plan (HSP). Within sixty (60) days of the effective date of this Order, Respondent shall submit for EPA approval a Pre-Design Sampling and Analysis Plan (SAP), a Design Quality Assurance Project Plan (QAPP), and a Pre-Design Health and Safety Plan (HSP). The SAP, HSP, and QAPP shall include all elements described in Section II.B.2.b. of the SOW. Following EPA approval, or modification or revision as requested by EPA, the SAP, any supplement to the SAP, the QAPP, and the HSP shall be incorporated in, and made an enforceable part of this Order by this reference.
- d. <u>Disposal Site Inventory</u>. Within one hundred twenty (120) days of EPA's approval of the Remedial Design Work Plan, Respondent shall submit for EPA approval a report on its identification of potential disposal sites that meets the requirements of Section II.B.2.c. of the SOW.
- e. Round 1 Data Evaluation Report and Round 2 Sampling and Analysis Approach. Within one hundred twenty (120) days after receipt of EPA approval of Round 1 SAP, Respondent shall submit for

28 |

EPA approval a Round 1 Data Evaluation Report and Round 2 Sampling and Analysis Approach containing the information required by Section II.B.2.d. of the SOW.

Committee of the contraction

- f. Round 2 SAP, HSP, and QAPP. Within thirty (30) days of EPA's approval of the Round 1 Data Evaluation Report and Round 2 SAP Approach, Respondent shall submit for EPA approval the Round 2 SAP, HSP, and QAPP containing the information required by Section II.C.2.a. of the SOW, including the natural resource sampling requirements.
- g. <u>Technical Memoranda</u>. Within thirty-five (35) days after sample collection, Respondent shall submit Technical Memorandum 1, and within sixty (60) days after sample collection, Respondent shall submit Technical Memorandum 2, both of which shall contain the information required by Section II.C.2.b.(1) of the SOW.
- h. Round 2 Data Evaluation Data Report. Within two hundred and forty (240) days of EPA's approval of the Round 2 SAP, Respondent shall submit for EPA approval a Round 2 Data Report containing the information required by Section II.C.2.b.(2). of the SOW, including evaluation of the natural resource sampling.
- i. <u>Screening of Remedial Options Report</u>. Within thirty (30) days of EPA approval of the Round 2 Data Evaluation Report, Respondent shall submit a Screening of Remedial Options Report containing information required in Section II.C.2.b.(3). of the SOW.
- j. Round 3 SAP, HSP, and OAPP. Within thirty (30) days of EPA's approval on the Round 2 Data Report, Respondent shall submit a Round 3 SAP containing information required in Section II.D.2.a.

k. Round 3 Data Evaluation Report. Within one hundred and twenty (120) days of EPA's approval of the Round 3 SAP, Respondent shall submit a a Round 3 Data Evaluation Report containing the information required in Section II.D.2.b. of the SOW.

1. Pre-Design Evaluation Report. Within ninety (90) days after receipt of EPA's approval of the Round 3 Data Evaluation Report, Respondent shall submit for EPA approval a Pre-Design Evaluation Report containing a proposed Remediation Plan and other information required by Section II.D..2.c. of the SOW. Upon approval by EPA, and subject to the dispute resolution procedures contained in Paragraph 33 and Section XVII of this Order, this Report, including the proposed Remediation Plan, will be published for review during a period for public comment.

Following the period of public comment, EPA may select the Remediation Plan that was published for comment or require Respondent to modify or revise the Pre-Design Evaluation Report or proposed Remediation Plan and resubmit either or both to EPA for approval. Upon approval by EPA, the Pre-Design Evaluation Report and the selected Remediation Plan shall be incorporated in, and be an enforceable part of this Order.

- m. Remedial Design Submittals. Respondent shall submit all plans, submittals and other deliverables required by Section V of the SOW in accordance with the schedule in Section III of the SOW. Submittals shall include:
 - i. <u>Preliminary Design Documents</u>. In accordance with the schedule in Section III of the SOW,

- <u>Draft Final/Final Design Documents.</u> In ii. accordance with the schedule in Section III of the SOW, Respondent shall submit draft final design planning including all associated documents, documents, as described in Section II.E. of the SOW, upon completion of approximately 95 percent of the design effort. Within sixty (60) days of receipt of EPA's comments on the draft final design, Respondent will submit final design documents incorporating EPA's Following approval, comments. EPA modification or revision as required by EPA, the RD Documents shall be incorporated in, and be an enforceable part of this Order. In the event disputes concerning RD documents, arise the invoke dispute resolution Respondent may Section XVII of this Order.
- 33. EPA reserves the right to comment on and request modifications or changes for all deliverables. For each and every deliverable, report, memorandum, plan, or other item required under this Order, if EPA comments on and requests modifications or changes of any deliverable, report, memorandum, plan, or other item, in whole or in part, Respondent shall submit a modified or

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 23

27

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

revised version thereof to EPA, which is responsive to all of EPA's comments and requested modifications or changes, within thirty (30) days after receiving such request, unless a shorter time is specified by EPA, but in no event less than seven (7) days. Ιf Respondent disputes specific **EPA** comments and modifications or changes, pursuant to Section XVII of this Order, it must submit a written statement setting forth in detail Respondent's dispute with EPA's requested modifications or changes within fourteen (14) days of receipt of EPA's request. The parties will have fourteen (14) additional days to informally resolve the dispute. If resolution is not reached within the fourteen (14) day informal resolution period, Respondent shall modify or change the subject deliverable, report, plan, or other item in accordance with EPA's request, or, within two (2) business days, Respondent shall invoke formal dispute resolution as provided in Section XVII of this Order.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

- 34. EPA reserves the right to stop Respondent from proceeding at any time, either temporarily or permanently, on any task(s), activity(s) or deliverable(s) at or relating to the Site and/or the implementation of this Order.
- 35. If Respondent modifies or revises any deliverable, report, plan, or other submittal after receipt of EPA comments, directions, or requirements, and EPA subsequently disapproves the revised submittal, or if subsequent submittals do not, in EPA's judgment, adequately address EPA's comments, directions or requirements for changes, EPA may seek stipulated or statutory penalties; perform its own studies; complete the RD (or any portion of the RD); and/or

take any response action at the Site it deems necessary, in accordance with its authority, and seek reimbursement from Respondent for its costs therefor; and/or seek any other appropriate relief.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28 ll

Sand of Tables and the same

- 36. In the event EPA takes over or causes others to perform some tasks, but does not remove Respondent's duty to prepare the RD pursuant to this Order, Respondent shall incorporate and integrate information supplied by EPA as directed by EPA.
- 37. The absence of express EPA comment, approval or disapproval of any submission within any specified time period shall not be construed as approval by EPA. Respondent is responsible for the timely preparation of deliverables acceptable to EPA, subject to the dispute resolution procedures of Section XVII.
- Respondent shall, prior to the shipment of hazardous substances from the Site to an out-of-state waste management facility, submit written notification, as set forth below, to the appropriate state environmental official in the receiving state, and to the EPA Project Coordinator. This notification requirement shall not apply when the total volume of such a shipment will not exceed ten (10) cubic yards. Notification shall be in writing and shall include: (a) the name and location of the receiving facility; (b) the type and quantity of hazardous substances to be shipped; shipment schedule; the expected and (d) the mode of Respondent shall submit written notification of transportation. any changes in the shipment plan such as a decision to ship the hazardous substances to another facility within the same state, or

to a facility in another state. Notification of the selection of the receiving facility and state shall be made at least thirty (30) days before any hazardous substances are actually shipped.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28 ll

IX. MODIFICATION OF THE WORK PLAN

39. at any time, Respondent identifies a need additional data, Respondent shall submit a memorandum to the EPA Project Coordinator within twenty (20) days after such need has been identified explaining the need for and the nature of the data EPA in its discretion will determine whether the sought. additional data shall be collected by Respondent under this Order or whether it shall be incorporated into reports and deliverables. If, after new data is collected pursuant to this Order or previously unknown circumstances are found, Respondent believes that work contained in the approved Work Plan is unnecessary, Respondent may submit a memorandum to the EPA Project Coordinator providing its rationale along with all supporting data explaining why the approved Work Plan should be modified. EPA, in its discretion, will determine whether the Work Plan will be modified.

40. In addition to the requirements of Section 103 of CERCLA, 42 U.S.C. § 9603, and all other statutory or regulatory reporting requirements, Respondent shall immediately notify EPA and Ecology of any conditions at the Site which may pose an immediate threat to human health or welfare or the environment. In the event of unanticipated or changed circumstances at the Site, Respondent shall notify the EPA Project Coordinator by telephone within 24 hours of discovery of the unanticipated or changed circumstances. If, for any reason, the EPA Project Coordinator cannot be reached,

Respondent shall as immediately as possible thereafter notify the EPA Region 10 Superfund Branch Chief, or leave detailed messages with both of their respective offices if neither can be reached. In addition to the authorities of the NCP, EPA may modify or amend any work to be performed pursuant to this Order or require additional work if EPA determines that such modification or amendment is warranted by the immediate threat or in response to unanticipated or changed circumstances that are determined to be posing an imminent and substantial endangerment to human health or welfare or the environment. Respondent shall perform such modified or additional work.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28 l

EPA may determine that in addition to tasks defined in the SOW and in the approved RD Work Plan, other additional work may be necessary to accomplish the objectives of the RD as set forth in the ROD, this Order, and the SOW. Following consultation with Respondent, EPA may require Respondent to perform such additional work or other response activity in addition to the work initially approved or modified, if EPA determines that such actions are necessary for a complete RD. Respondent may request EPA's written rationale within two (2) days of receipt of EPA's request. Respondent shall confirm its willingness to perform any such additional work in writing within the later of seven (7) days after receiving EPA's request or within two (2) days after receiving EPA's written rationale, if requested, or properly invoke the dispute resolution procedures set forth in Section XVII of this Order. Subject to the resolution of any dispute, Respondent shall implement the additional tasks EPA determines are necessary.

CROMAL

additional work shall be completed according to the standards, specifications, and schedule set forth or approved by EPA in a written work plan modification or written work plan supplement. EPA reserves the right to conduct all or part of such work itself, to seek reimbursement of costs from Respondent, and/or to seek any other appropriate relief.

X. OUALITY ASSURANCE

42. Respondent shall assure that all work performed, samples taken and analyses conducted, conform to the requirements of the SOW, the QAPP approved by EPA, and guidances identified therein, and that all field personnel shall be properly trained for each task they may perform and in the use of field equipment, including strict adherence to EPA chain of custody procedures.

XI. FINAL REMEDIAL DESIGN, PUBLIC COMMENT, ADMINISTRATIVE RECORD

- aspects of public participation as set forth in CERCLA and the NCP, or as EPA may deem appropriate, including the release to the public of the Pre-Design Evaluation Report, proposed Remediation Plan and the final RD Reports. As requested by EPA, Respondent shall provide information supporting EPA's community relations programs related to the Site, and shall participate in public meetings which may be held or sponsored by EPA to explain activities at or concerning the Site.
- 44. EPA will determine the contents of the administrative record file for the selection of remedial action. Respondent shall submit documents developed during the course of the RD to EPA upon

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 28

which approval of the final remedial design may be based. request by EPA, Respondent shall submit copies of plans, task memoranda, including all documentation of field modifications, recommendations for further action, quality assurance memoranda and audits, raw data, field notes, laboratory analytical reports, and other reports to EPA. Respondent shall also submit any previous studies conducted under state, local or other federal authorities relating to response selection, and all communications between Respondent and state, local or other federal authorities concerning response selection. Respondent may submit comments, including information and documents during the formal comment period on the remedial option alternatives, and EPA will include all such comments and information and documents in the administrative EPA shall maintain a community information repository at record. or near the Site to house a copy of the administrative record.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

See a sure and and

XII. PROGRESS REPORTS AND MEETINGS

45. Respondent shall make presentations at, and participate in, meetings and telephone conferences at the request of EPA during the initiation, conduct, and completion of the RD. In addition to discussion of the technical aspects of the RD, topics will include anticipated problems or new issues. Respondent may request a meeting with EPA at any time in writing along with its stated purpose. Meetings and telephone conferences will be scheduled at EPA's discretion.

46. In addition to the deliverables set forth in this Order, until the termination of this Order, Respondent shall provide written monthly progress reports to EPA by the 10th day of each

month following the effective date of this Order. These progress reports shall: (a) describe the actions which have been taken to comply with this Order during the previous month, (b) include all results of sampling and tests and all other data received by the Respondent, (c) describe all work planned for the next month with schedules relating such work to the overall project schedule, including percentage of completion data; (d) describe all problems encountered and any anticipated problems, any actual or anticipated delays, and all solutions developed and implemented or planned to address any actual or anticipated problems or delays; and (e) include all other elements specified in Section II.A.2.b. of the SOW.

XIII. SAMPLING, ACCESS, AND DATA AVAILABILITY/ADMISSIBILITY

- 47. Tabular summaries of all results of sampling, tests, modeling or other data generated by Respondent, or on Respondent's behalf, during implementation of this Order, shall be submitted to EPA in the subsequent monthly progress report as described in Section XII of this Order. All raw data and all laboratory analytical reports shall be submitted to EPA upon its request. EPA will make available to the Respondent validated data generated by EPA unless it is exempt from disclosure by any federal or state law or regulation.
- 48. Respondent shall notify EPA and the Trustees in accordance with the provisions of Section XIV of this Order at least fourteen (14) days prior to conducting any field events described in the SOW, RD Work Plan, or any approved sampling and analysis plan. At EPA's or the Trustee's verbal or written request, or the request of

their Project Coordinators or designees, Respondent shall allow split or duplicate samples to be taken by EPA, Ecology, and the Trustees and their authorized representatives and designees of any samples collected by the Respondent in implementing this Order.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

49. EPA, Ecology, and the Trustees and their designated representatives, shall have full access to, and authority to freely move about all property at the Site and off-site areas where work carried out pursuant to this Order, be laboratories, for purposes of inspecting conditions, activities in implementing the requirements of this Order, records, operating logs, and contracts related to the Site or Respondent or its contractor pursuant to this Order; reviewing the progress of the Respondent in carrying out the terms of this Order; conducting tests as they or their authorized representatives or designees deem necessary; using a camera, sound recording device or other documentary type equipment; and verifying the data submitted to them by the Respondent. The Respondent shall allow these persons to inspect and copy all records, files, photographs, documents, sampling and monitoring data, and other non-privileged writings related to work undertaken in carrying out this Order. Copies of all other non-privileged information or records created, maintained or received by Respondent or its agents, employees, accountants, contractors or consultants which is in any way related to the implementation of this Order, including but not limited to: contractual documents, invoices, receipts, work orders, disposal records, and any other records or documents not previously required herein shall promptly be made available to EPA on request as soon

as practicable, but in any event within thirty (30) days of Respondent's receipt of EPA's request. Nothing herein shall be interpreted as limiting or affecting EPA's right of entry or inspection authority under federal law. All persons with access to the Site under this paragraph shall comply with all approved health and safety plans.

50. Respondent may assert a claim of business confidentiality covering part or all of the information submitted to EPA pursuant to this Order in accordance with Section 104(e)(7) of CERCLA, 42 U.S.C. § 9604(e)(7), and 40 C.F.R. Part 2, Subpart B. This claim shall be asserted in the manner described by 40 C.F.R. 2.203(b), and substantiated when made. If no such claim accompanies the information when it is submitted to EPA, it may be made available to the public by EPA without further notice to Respondent.

51. Respondent agrees not to assert any privilege or confidentiality claims with respect to any documents or data related to the RD, Site conditions, sampling, or monitoring if required under or related to this Order, covered by Section 104(e)(7)(F), 42 U.S.C. § 9604(e)(7)(F), or otherwise required to be collected under any local, state or federal law. Respondent, however, reserves the right to assert an evidentiary privilege or protection as to opinions and conclusions of their employees, consultants, attorneys or other agents that were generated at the request of an attorney in anticipation of litigation. In the event this evidentiary privilege or protection is asserted, upon request, Respondent shall provide EPA with the date, author, recipient or addressee, title or description of the subject of the opinion or

conclusion and the legal basis for assertion of the privilege or protection by Respondent.

52. Respondent shall not object to EPA's use of any data gathered, generated, or evaluated by EPA, Ecology, Trustees or Respondent in the performance or oversight of any work which has been verified according to the quality assurance/quality control (QA/QC) procedures, required by this Order, or any EPA-approved work plan or sampling and analysis plan, or which is contained in a report submitted by Respondent and approved by EPA under this Order. If Respondent objects to EPA's use of any other data relating to the RD, Respondent shall submit a report to EPA which identifies and explains Respondent's objections, describes any proposed acceptable uses of the data, and specifically identifies any proposed limitations on the use of the data. This report must be submitted to EPA within fifteen (15) days after the monthly progress report containing the data, or Respondent's opportunity to object to such data shall be deemed waived.

53. If the Site areas that are to be used for access or are within the scope of the RD, are owned in whole or in part by parties other than Respondent or the United States, Respondent shall obtain, or use its best efforts to obtain, written site access agreement(s) from the present owner(s) within ninety (90) days of the effective date of this Order. Such agreement(s) shall provide access for EPA, Ecology and the Trustees, and their representatives and designees, and Respondent and its authorized representatives, and shall specify that Respondent is not the governments' or sovereigns' representatives with respect to any

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 33

28

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

liability associated with activities required by this Order. Copies of all such agreements shall be provided to EPA prior to the initiation of any field activities. Respondent's best efforts shall, if necessary, include providing reasonable compensation to any property owner for access, except if the property or facility at issue is owned or operated by a potentially responsible party associated with the Waterways as identified and notified by EPA. If Respondent is unable to obtain access agreements within the time referenced above, Respondent shall immediately notify EPA of its failure to obtain access. EPA may obtain access for Respondent, or perform tasks or activities under its own authority, or terminate this Order in the event Respondent cannot obtain access agreements. In the event EPA performs any tasks or activities and does not terminate this Order, Respondent shall perform all other activities not requiring such access, and shall reimburse EPA for all costs EPA incurs in performing any tasks or activities. Respondent shall integrate the results of any tasks or activities undertaken by EPA into Respondent's deliverables. Furthermore, the Respondent agrees to indemnify the United States for any liability arising out of the performance of any such tasks or activities to the extent set forth in Paragraph 97 of this Order. Respondent shall also reimburse EPA for all costs and attorney fees incurred by the United States to obtain access pursuant to this Order.

Carl A line

- XIV. DESIGNATED PROJECT COORDINATORS, NOTICES AND SUBMISSIONS
- 54. On or before the effective date of this Order, EPA and Respondent shall each designate their own Project Coordinator. Each Project Coordinator shall be responsible for overseeing the

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 34

1

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28 l

implementation of this Order. Respondent's Project Coordinator shall have experience in designing, conducting or overseeing dredging projects involving contaminated sediments. To the extent possible, communications between Respondent and EPA shall be directed to the Project Coordinators by mail, with copies to such other persons as EPA may designate. Communications include, but are not limited to, all documents, reports, approvals, and other correspondence submitted under this Order.

- 55. Prior to commencement of any activities at the Site, Respondent shall submit the name, title, qualifications, experience, professional affiliations, and background, of the individual selected as Respondent's Project Coordinator to EPA in writing. EPA and the Respondent have the right to change their respective Project Coordinator. The other party must be notified in writing at least ten (10) days prior to the change.
- 56. EPA's Project Coordinator shall have the authority lawfully vested in a Remedial Project Manager (RPM) and On-Scene Coordinator (OSC) by the NCP, and shall have the authority, in accordance with the requirements of the NCP, to halt any work required by this Order and to take any necessary response action when he or she determines conditions at the Site may present an imminent and substantial endangerment to the public health or welfare or the environment. The absence of the EPA Project Coordinator from the area under study pursuant to this Order shall not be cause for any stoppage or delay of any work.
- 57. EPA will arrange for a qualified person to assist in its oversight and review of the conduct of the RD, as authorized by

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 35

Section 104(a) of CERCLA, 42 U.S.C. § 9604(a). The oversight assistant may observe work and make inquiries in the absence of EPA, but is not authorized to modify any work plan.

Documents including work plans, reports, approvals, 58. disapprovals, and other correspondence which must be submitted under this Order, shall be sent to the individuals at the addresses specified below, unless those individuals give written notice of a change to the other parties. Whenever, under the terms of this Order, Respondent is required to provide a document or give notice, either written or oral, to EPA, Respondent shall also provide one (1) copy of such document or such notice to the Lead Natural Resource Trustee. The Lead Natural Resource Trustee shall be the National Oceanic and Atmospheric Administration. All notices and submissions shall be considered effective upon receipt, unless otherwise provided.

Six (6) copies of documents to be submitted to EPA shall be forwarded to:

> Lori Cohen, HW-113, U.S. EPA, Region 10 1200 Sixth Avenue Seattle, WA 98101

One (1) copy of documents to be submitted to Ecology if requested shall be forwarded to:

> Russell McMillan Washington Department of Ecology Southwest Regional Office P.O. Box 47775 Olympia, Washington 98504

c. One (1) copy of documents to be submitted to the Natural Resource Trustees shall be forwarded to:

> Robert A. Taylor NOAA

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 36

25

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

26

27

Damage and Restoration Center, N.W. 7600 Sand Point Way, N.E. BIN C15700 Seattle, Washington 98115

d. Documents to be sent to Respondent shall be forwarded to:

Judith Lorbeir
Environmental Coordinator
Public Works Department
City of Tacoma
747 Market Department, Room 420
Tacoma, Washington 98402-3769

XV. OTHER APPLICABLE LAWS

59. All actions required to be taken pursuant to this Order shall be performed in accordance with the requirements of all applicable local, state, and federal laws and regulations. No local, state, or federal permit shall be required for any portion of any activity pursuant to this Order conducted entirely on-Site. Off-Site disposal of hazardous substances shall comply with all applicable provisions of CERCLA, RCRA, CWA the implementing regulations respectively thereunder, and EPA guidances and policies.

XVI. RECORD PRESERVATION

60. All records and documents created by Respondent, or on Respondent's behalf, which relate in any way to the implementation of this Order, shall be preserved by Respondent for a minimum of ten (10) years after commencement of construction of any remedial action at the Site. After this ten (10) year period, Respondent shall notify EPA at least ninety (90) days before any records are scheduled to be destroyed. If EPA requests that the documents be saved, Respondent shall, at no cost to EPA, give EPA the documents

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 37

1

XVII. DISPUTE RESOLUTION

61. 3 Any disputes concerning activities or deliverables 4 required under this Order shall be resolved as follows: If the Respondent objects to any EPA notice of disapproval or requirement 5 made pursuant to this Order, Respondent shall notify EPA's Project 6 7 Coordinator in writing of its objections within fourteen (14) days of receipt of the disapproval notice or requirement. Respondent's 8 written objection shall define the dispute, state the basis of 9 Respondent's objections, and be sent certified mail, return receipt 10 Except for deliverables subject to the supplemental 11 requested. dispute resolution procedures in Paragraph 33, EPA and Respondent 12 13 have an additional fourteen (14) days from EPA's receipt of Respondent's notification to informally resolve the dispute. If an 14 15 agreement is not reached within this fourteen (14) day period, Respondent may request a determination by EPA's Region 10 Superfund 16 Branch Chief. The request by Respondent shall include a written 17 18 statement of the dispute, state the basis of Respondent's position on the matter in dispute, and include any data, analysis or other 19 20 materials supporting or defining Respondent's position. 21 Respondent does not agree with the Branch Chief's decision, within seven (7) days of receiving such decision in writing, Respondent 22 may request a final determination by the Director of the Hazardous 23 The Division Director's written Waste Division, EPA Region 10. 24 25 determination is EPA's final decision, subject only to the right to 26 appeal certain decisions to the Regional Administrator as provided EPA will make all reasonable efforts to 27 in Paragraph 63 below.

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 38

1 responded to the second seco

18 19 20

16

17

22

23

21

24

25 26

27

27 28 respond promptly to Respondent's objections and requests dispute resolution. In the event EPA provides for corrections to be reflected in the next deliverable and does not require resubmission of the initial deliverable, stipulated penalties for the initial deliverable shall cease to accrue on the day of such decision by EPA. Respondent shall proceed in accordance with EPA's final decision regarding the matter in dispute, regardless of whether Respondent agrees with the decision. If Respondent does not agree to perform or does not actually perform the work in accordance with EPA's final decision, EPA reserves the right in its sole discretion to conduct the work itself, to seek reimbursement from the Respondent, to seek enforcement of the decision, to seek stipulated penalties, and/or to seek any other appropriate relief. If EPA seeks enforcement of its decision in court, Respondent may seek judicial review of EPA's final decision based on the administrative record. Any judicial review of the dispute shall be under the arbitrary and capricious standard.

- 62. Respondent is not relieved of its obligations to perform and conduct activities and submit deliverables in accordance with any schedules incorporated into or developed pursuant to this Order, while a matter is pending in dispute resolution. The invocation of dispute resolution with EPA does not stay stipulated penalties under this Order.
- 63. Notwithstanding Paragraphs 61 and 62 above, for those disputes involving EPA comments, modifications, or conclusions relating to the Sediment Recontamination Evaluation Plan and Sediment Recontamination Report, or any other major stormwater

policy issues, if or the conclusions of the Sediment Recontamination Report form a basis for EPA delaying remedial action at the Site, within seven (7) days of the Division Director's decision, pursuant to Paragraph 61 above, Respondent may seek review of that decision by the Regional Administrator and may request a meeting with the Regional Administrator prior to his or The Regional Administrator's decision will be in writing and will be EPA's final decision on these issues. Respondent may not invoke this additional dispute resolution process more than twice during the effectiveness of this Order. With respect to disputes under this Paragraph only, stipulated penalties shall not accrue during the dispute resolution process. If Respondent does not agree to perform or does not actually perform the work in accordance with EPA's final decision, EPA reserves the right in its sole discretion to conduct the work itself, to seek reimbursement from the Respondent, to seek enforcement of the decision, to seek stipulated penalties, as qualified above, and/or to seek any other appropriate relief. While a matter is pending in dispute resolution under this Paragraph, Respondent is not relieved of its obligations to perform other activities and submit deliverables in accordance with any schedules incorporated into or developed pursuant to this Order.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28 li

XVIII. STIPULATED PENALTIES

64. For each day that Respondent fails to complete a designated deliverable in a timely manner, fails to produce a designated deliverable of acceptable quality to EPA, or otherwise fails to perform in accordance with the requirements of this Order,

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 40

Respondent shall be liable for stipulated penalties in accordance 1 with this Section. Penalties, at EPA's discretion, shall begin to 2 3 accrue on the day that performance is due or a violation occurs, and extend through the period of correction. 4 submission by Respondent is required, stipulated penalties shall 5 6 continue to accrue until a satisfactory deliverable is produced. 7 EPA will provide written notice for violations that are not based 8 on timeliness; nevertheless, penalties shall accrue, at EPA's 9 discretion, from the day a violation commences, regardless of when or whether notice is provided. Payment shall be due within thirty 10 11 (30) days after receipt of a demand letter from EPA.

65. Respondent shall pay interest on the unpaid balance, which shall begin to accrue at the end of the thirty (30) day period, at the rate established by the Department of Treasury pursuant to 30 U.S.C. § 3717. Respondent shall further pay a handling charge of one (1) percent, to be assessed at the end of each thirty-one (31) day period, and a six (6) percent per annum penalty charge, to be assessed if the penalty is not paid in full within ninety (90) days after it is due.

Where a revised

Respondent shall make all payments by forwarding a check to:

> U.S. Environmental Protection Agency Region 10 Superfund Accounting P.O. Box 360903M Pittsburgh, Pennsylvania 15251

Checks should state the name of the Site, the Site identification number: 10-R9, the account number, and the title and docket number of this Order. A copy of the check and accompanying transmittal

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 41

22 23

12

13

14

15

16

17

18

19

20

21

24

25

26

27

letter shall be forwarded to the EPA Project Coordinator.

28 II

- 68. For the submission of draft and revised deliverables described in Section VIII of this Order, EPA may issue stipulated penalties which shall accrue in the amount of up to: \$1,000 per day, per violation, for the first seven (7) days of noncompliance; \$1,500 per day, per violation, for the eighth (8th) through fourteenth (14th) day of noncompliance; \$3,000 per day, per violation, for the fifteenth (15th) day through the thirtieth (30th) day; and \$6,000 per day, per violation, for the thirtieth (30th) day through the ninetieth (90th) day. If the violation continues beyond ninety (90) days, EPA may continue to assess the \$6,000 daily rate or seek penalties up to the maximum daily statutory rate.
- 69. For the monthly progress reports required by Paragraph 44, and for any failure to perform in accordance with the requirements of this Order, EPA may assess stipulated penalties which shall accrue in the amount of up to: \$500 per day, per violation, for the first seven (7) days of noncompliance; \$1,000 per day, per violation, for the eighth (8th) through fourteenth (14th) day of noncompliance; \$2,000 per day, per violation, for the fifteenth (15th) day through the thirtieth (30th) day; and \$5,000 per day, per violation, for the thirtieth (30th) day through the ninetieth (90th) day. If the violation continues beyond ninety (90) days, EPA may continue to assess the \$6,000 daily rate or seek penalties up to the maximum daily statutory rate.
- 70. Respondent may dispute EPA's right to the stated amount of penalties by invoking the dispute resolution procedures under ADMINISTRATIVE ORDER ON CONSENT FOR

THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 42

Section XVII herein. Penalties shall accrue but need not be paid during a properly invoked dispute resolution period. If Respondent does not prevail upon resolution, all penalties shall be due within thirty (30) days after resolution of the dispute. If Respondent prevails upon resolution, no penalties shall be paid.

- 71. In the event EPA provides for corrections to be reflected in the next deliverable and does not require resubmission of the initial deliverable, stipulated penalties which may have accrued for the initial deliverable will not be payable.
- 72. The stipulated penalties provisions of this Order do not preclude EPA from pursuing any other remedies or sanctions which are available to EPA because of the Respondent's failure to comply with this Order, including but not limited to EPA conducting all or part of the RD. Payment of stipulated penalties does not alter Respondent's obligation to complete performance under this Order.

XIX. FORCE MAJEURE

73. Force majeure, for purposes of this Order, is defined as any event arising from causes entirely beyond the control of Respondent or any entity controlled by Respondent, including Respondent's agents, consultants, contractors and subcontractors, which delays the timely performance of any obligation under this Order notwithstanding Respondent's best efforts to avoid such delay. The requirement that Respondent use best efforts to avoid the delay includes using best efforts to anticipate potential force majeure events and using best efforts to address the effects of any force majeure event (1) as it is occurring and (2) following the potential force majeure event, such that the delay is minimized to

the greatest extent practicable. Examples of events that are not force majeure events include, but are not limited to, increased costs or expenses of any work to be performed under this Order, or the financial difficulty of Respondent to perform any such work.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28 II

74. If any event occurs or has occurred which may delay the performance of any obligation under this Order, regardless of whether caused by a force majeure event, Respondent shall verbally notify the EPA Project Coordinator or, in his or her absence, the Chief of the Superfund Branch, EPA Region 10, within 48 hours after Respondent knew or should have known that any event would cause a delay. Within seven (7) days thereafter, Respondent shall provide in writing the reasons for the delay; the anticipated duration of the delay; all actions taken or to be taken to prevent or minimize the delay; a schedule for the implementation of any measures to be taken to mitigate the effect of the delay; and a statement as to whether Respondent believes the event may cause or contribute to an endangerment to public health, welfare or the environment. Respondent shall exercise best efforts to avoid or minimize any delay and any effects of any delay. Failure to comply with the above requirements shall preclude Respondent from asserting any claim of force majeure.

75. If EPA agrees that the delay or anticipated delay is attributable to force majeure, the time for performance of the obligations under this Order that are directly affected by the force majeure event shall be extended by EPA for a period not to exceed the actual duration of the delay attributed to the force majeure event. An extension of the time for performance of the

obligation directly affected by the force majeure event shall not extend the time for performance of any other obligations, except those obligations whose performance is directly related to the extension granted by EPA.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

17

18

19

20

21

22

23

24

25

26

27

28

If EPA does not agree that the delay or anticipated delay has been or will be caused by a force majeure event, or does not agree with Respondent as to the appropriate length of any extension due to force majeure, the issue shall be subject to the dispute resolution procedures set forth in Section XVII of this Order. dispute resolution, Respondent shall have the burden of demonstrating by a preponderance of the evidence that the delay or anticipated delay has been or will be caused by a force majeure event, that the duration of the delay was or will be warranted under the circumstances, that Respondent did exercise or is exercising due diligence by using its best efforts to avoid and mitigate the effects of the delay, and that Respondent has complied with all of the requirements of Paragraph 73 above.

77. Should Respondent carry the burden set forth in Paragraph 76, the delay at issue shall be deemed not to be a violation of the affected obligation of this Order.

XX. REIMBURSEMENT OF RESPONSE AND OVERSIGHT COSTS

78. Following the issuance of this Order, EPA shall submit to the Respondent on an annual basis a payment demand, as provided in Paragraph 79 below, and an accounting of all response costs, including oversight costs, incurred by the United States which relate to the RD work under this Order. Such response costs may include, but are not limited to, costs incurred by the United

States in overseeing Respondent's implementation requirements of this Order, activities performed by the United States as part of the RD, including any costs incurred to obtain access, and Area-wide costs attributable to the Waterways, such as, community relations, source control activities, and PRP search costs. Additionally, costs shall include all direct and indirect costs, including but not limited to, time and travel costs of EPA personnel and associated indirect costs, contractor costs, cooperative agreement costs, compliance monitoring, including the collection and analysis of split samples, inspection of activities, Site visits, discussions regarding disputes that may arise regarding this Order, review and approval or disapproval of submissions, and costs of doing or redoing any of Respondent's Summaries, including EPA's certified Superfund Cost tasks. Organization and Recovery Enhancement System summary report (SCORES), or such other summary as certified by EPA, shall serve as a basis for the annual accountings and payment demands by EPA. EPA will provide supporting documentation for all of its response and oversight costs that relate to work under this Order within five (5) months after EPA's approval of Respondent's certification required by Paragraph 102 of this Order.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28 II

With the Miles

79. Within thirty (30) days of receipt of each accounting and payment demand provided in Paragraph 78 above, Respondent shall remit a certified or cashier's check for the amount of costs set forth in EPA's payment demand. Respondent shall be obligated under this Order to pay EPA no more than \$150,000 per year in reimbursement of EPA's response and oversight costs. All costs

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 46

17 18

15

16

19 20

21

22 23

24

25 26

27

28

incurred by EPA in excess of \$150,000 in any given year that are not reimbursed by Respondent shall be unreimbursed response and oversight costs that EPA may seek to recover from Respondent or any other party pursuant to Section 107 of CERCLA, 42 U.S.C. § 9607, as specified in Paragraph 82 below. If payment is not made within thirty (30) days of Respondent's receipt of the accounting and payment demand, Respondent shall pay interest on the unpaid balance at the rate of interest on investments for the Hazardous Substances Superfund in Section 107(a) of CERCLA, 42 U.S.C. § 9607(a). The interest on the demand amount shall accrue at the rate specified from the date of Respondent's receipt of the demand through the date of Respondent's payment. Payments of interest made under this Paragraph shall be in addition to such other remedies or sanctions available to EPA by virtue of Respondent's failure to make timely payments under this Section.

Checks in payment of Response and Oversight Costs should 80. be made payable to the Hazardous Substances Superfund and should state the name of the Site, the Site identification number: 10-R9, the account number, and the title and docket number of this Order. Checks should be forwarded to:

> U.S. Environmental Protection Agency EPA Region 10 Superfund Accounting P.O. Box 360903M Pittsburgh, Pennsylvania 15251

Copies of the transmittal letter and check should be sent simultaneously to the EPA Project Coordinator.

81. Respondent agrees to limit any disputes concerning costs to accounting errors and the inclusion of costs outside the scope of this Order or not authorized by statute. Any objection to costs shall specifically identify any contested costs and the basis of its objection. All undisputed costs shall be remitted by Respondent in accordance with the procedures in Paragraphs 79 and 80 above. In the event that dispute resolution under Section XVII is invoked with respect to any cost item, Respondent shall pay disputed costs into an escrow account while any such dispute is pending. In any dispute resolution proceeding, Respondent bears the burden of establishing an EPA accounting error or the inclusion of any cost outside the scope of this Order or not authorized by statute. Interest shall accrue during any cost dispute.

XXI. RESERVATIONS OF RIGHTS AND REIMBURSEMENT OF OTHER COSTS

- 82. EPA reserves the right to bring an action against Respondent under Section 107 of CERCLA, 42 U.S.C. § 9607, for recovery of all response costs incurred by the United States which are not reimbursed by Respondent, including all past costs, response and oversight costs, any costs incurred in the event that EPA performs the RD or any part thereof, and any future costs incurred by the United States in connection with response activities under CERCLA at the Site.
- 83. EPA reserves the right to bring an action against Respondent to enforce any provision or requirement of this Order or any requirement developed pursuant to this Order, to enforce the cost reimbursement requirements of this Order, to collect stipulated penalties assessed pursuant to Section XVIII (Stipulated Penalties) of this Order, and to seek penalties pursuant to Section 109 of CERCLA, 42 U.S.C. § 9609.

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 48

84. Except as expressly provided in this Order, each party reserves all rights and defenses it may have. Nothing in this Order shall affect EPA's response, enforcement or other statutory and/or regulatory authority, including the right to perform response activities or to seek injunctive relief, stipulated penalties, statutory penalties, and/or punitive damages.

85. Following satisfaction of the requirements of this Order, Respondent shall have resolved its liability to EPA for the work performed by Respondent pursuant to this Order. Respondent is not released from any liability, if any, for any response actions taken beyond the scope of this Order regarding removals, other operable units, remedial action of the Waterways, or any activities pursuant to Section 121(c) of CERCLA, 42 U.S.C. § 9621(c).

86. Respondent reserves its right to seek contribution from other parties for costs incurred by it under this Order. Without waiving such reservation, Respondent agrees that it will not file or otherwise initiate a contribution action for its costs incurred under this Order against any person until after the RD work is completed, and not before remedial action negotiations are completed, or receipt of EPA's written notification to terminate negotiations.

87. Nothing in this Order shall be deemed to be a waiver of Respondent's right to assert the federally-permitted release defense in a future action with respect to liability for storm drain discharges. At this time, EPA does not agree that a federally-permitted release defense is applicable, and does not waive its right to oppose the assertion of such defense in a future

__

XXII. DISCLAIMER

88. By signing this Order and taking actions under this Order, the Respondent is not admitting to or concurring in EPA's Findings of Fact and Conclusions of Law. Furthermore, the participation of the Respondent in this Order shall not be considered an admission of liability and is not admissible as evidence against it in any judicial or administrative proceeding other than a proceeding by EPA or the United States to enforce this Order or any judgment relating to it. Respondent retains its rights to assert claims or defenses against other potentially responsible parties at the Site subject to Paragraph 86 above. However, the Respondent agrees not to contest the validity or terms of this Order, or the procedures underlying or relating to it in any action brought by the United States, including EPA, to enforce its terms.

XXIII. OTHER CLAIMS

- 89. In entering into this Order, Respondent waives any right to seek reimbursement under Section 106(b) of CERCLA, 42 U.S.C. § 9606(b). Respondent also waives any right to present a claim under Sections 111 or 112 of CERCLA, 42 U.S.C. §§ 9611, 9612. Respondent further waives all other statutory and common law claims against EPA, including, but not limited to, contribution and counterclaims, relating to or arising out of conduct of the RD. This Order does not constitute any decision on preauthorization of funds under Section 111(a)(2) of CERCLA, 42 U.S.C. § 9611(a)(2).
- 90. Nothing in this Order shall constitute or be construed as a release from any claim, cause of action or demand in law or ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS Page 50

28 H

- 91. Respondent shall not seek to recover any costs or attorneys fees from EPA or the United States with regard to any matter connected with implementation of this Order.
- 92. Nothing in this Order shall constitute or be construed as a release from any claim, cause of action or demand in law or equity that the Trustees may have against Respondent for any liability it may have for damages to natural resources in the Commencement Bay Nearshore/Tideflats Superfund Site pursuant to Section 107(a) of CERCLA, 42 U.S.C. § 9607(a).

XXIV. FINANCIAL ASSURANCE, INSURANCE, AND INDEMNIFICATION

- 93. Respondent shall establish and maintain financial security for performance of the work and any other obligations required under this Order, including a margin for cost overruns. Within thirty (30) days after the approval of the RD Work Plan by EPA, Respondent shall demonstrate:
- (a) A current rating for its most recent bond issuance of no lower than BBB, as issued by Standard and Poor's, or Baa, as issued by Moody's; and
- (b) Equity of at least six (6) times the amount of the performance of the Work that remains to be completed.

ADMINISTRATIVE ORDER ON CONSENT FOR THEA: FOSS/WHEELER-OSGOOD WATERWAYS - Page 51

94. To demonstrate the financial assurance for performance of the work pursuant to Paragraph 93 of this Order, Respondent shall submit to EPA a copy of an independent certified public accountant's report on examination of Respondent's most recent completed fiscal year. Respondent shall resubmit the information required by Paragraph 93 annually, on the anniversary of the effective date of this Order. In the event that EPA determines at any time that the financial assurances provided pursuant to this Section are inadequate, Respondent shall, within thirty (30) days of receipt of notice of EPA's determination, obtain and present to EPA for approval one of the other forms of financial assurance listed in 40 CFR § 264.143. Respondent's inability to demonstrate financial ability to complete the work shall not excuse performance of any activities required under this Order.

95. (a) Prior to commencement of any work under this Order, Respondent shall secure, and shall maintain in force for the duration of this Order, and for two (2) years after the completion of all activities required by this Order, Comprehensive General Liability ("CGL") and automobile insurance, naming as insured the United States. The CGL insurance shall include Contractual Liability Insurance in the amount of \$1 Million per occurrence, and Umbrella Liability in the amount of \$2 million per occurrence.

- (b) Respondent shall also secure, and maintain in force for the duration of this Order and for two (2) years after the completion of all activities required by this Order the following:
 - (i) Professional Errors and Omissions Insurance in the amount of \$1,000,000.00 per occurrence.

28 l

.

(ii) Pollution Liability Insurance in the amount of \$1,000,000.00 per occurrence, covering as appropriate both general liability and professional liability arising from pollution conditions.

- (c) For the duration of this Order, Respondent shall satisfy, or shall ensure that their contractors or subcontractors satisfy, all applicable laws and regulations regarding the provision of employer's liability insurance and workmen's compensation insurance for all persons performing work on behalf of the Respondent, in furtherance of this Order.
- (d) If Respondent demonstrates by evidence satisfactory to EPA that any contractor or subcontractor maintains insurance equivalent to that described above, or with respect to that contractor or subcontractor Respondent need provide only that portion of the insurance described above which is not maintained by the contractor or subcontractor.
- (e) Prior to commencement of any work under this Order, and annually thereafter on the anniversary of the effective date of this Order, Respondent shall provide to EPA certificates of such insurance and a copy of each insurance policy.
- 96. At least seven (7) days prior to commencing any work under this Order, Respondent shall certify to EPA that the required insurance has been obtained by that contractor.
- 97. The Respondent agrees to indemnify and hold the United States Government, its agencies, departments, agents, and employees harmless from any and all claims or causes of action arising from or on account of acts or omissions of Respondent, its employees, agents, servants, receivers, successors, or assignees, or any

persons including, but not limited to, firms, corporations, subsidiaries and contractors of Respondent, in carrying out activities under this Order. The United States Government or any agency or authorized representative thereof shall not be held out as a party to any contract entered into by Respondent in carrying out activities under this Order.

XXV. EFFECTIVE DATE AND SUBSEQUENT AMENDMENT

- 98. The effective date of this Order shall be the date it is signed by EPA. Except when expressly stated otherwise herein, all time periods referred to in this Order shall be construed as calendar days, rather than business or working days. Any time period scheduled to begin on the occurrence of an act or event shall begin on the day after the act or event. If the final day of any time period falls on a Saturday, Sunday, or legal holiday, the time period shall be extended to the next day which is not a non-final day.
- 99. In addition to the procedures set forth elsewhere in this Order, this Order may be amended by agreement between EPA and Respondent. Amendments shall be in writing and shall be effective when signed by EPA. EPA Project Coordinators do not have the authority to sign any amendment to this Order.
- 100. No informal advice, guidance, suggestions, or comments by EPA regarding reports, plans, specifications, schedules, or any other writing submitted by Respondent will be construed as relieving Respondent of its obligation to obtain such formal approval as may be required by this Order. Any deliverables, plans, technical memoranda, reports (other than monthly progress

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 54

reports) specifications, schedules and attachments required by this Order or developed pursuant to this Order, are, upon approval by EPA, incorporated in, and made an enforceable part of, this Order by this reference.

XXVI. TERMINATION AND SATISFACTION

This Order shall terminate when either (1) Respondent demonstrates in writing and certifies to the satisfaction of EPA activities required by this Order, including that all additional work, payment of all costs, and any stipulated penalties demanded by EPA, have been performed, and EPA has approved the certification set forth in Paragraph 102 below; or (2) obligation for any remaining work required by this Order is assumed under a different agreement with EPA that is in full force and effect. Respondent's obligation to comply with Sections XVI (Record Preservation), XX (Reimbursement of Response and Oversight Costs), and XXI (Reservations of Rights and Reimbursement of Other Costs), of this Order shall remain in full force and effect without time or other limitation and pursuant to those Sections' terms.

102. The following certification shall be signed by a responsible official on behalf of Respondent:

In accordance with 28 U.S.C. § 1746, I certify under penalty of perjury under the laws of the United States that the information contained in and accompanying this certification is true, accurate, and complete. Dated this __ day of ___, 199_.

For purposes of this Order, a responsible official is an official authorized to legally obligate the City of Tacoma.

ADMINISTRATIVE ORDER ON CONSENT FOR THEA FOSS/WHEELER-OSGOOD WATERWAYS - Page 55

4

1

2

3

5

7

8

9

10

11

12

13

14

15

16

17

18

19 20

21

22

23

24

25

26

27

IT IS SO ORDERED, this 23 day of March, 1994.

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

By:

Carol A. Rushin, Chief

Superfund Branch EPA Region 10

28 |

RESPONDENT hereby consents to the issuance of this ORDER, and agrees to abide by each and every provision herein, and to perform each and every task or requirement herein.

IN WITNESS WHEREOF the parties hereto have executed this document as of the day and year first above written.

Countersigned: Director of Finance	By: Xa.1 & M.1. Ray E. Corpuz, Jr., City Manager
Attest: City Clerk	
Approved as to form: Assistant City Attorney	Approved: Dilliam June Director of Public Works



3

5

7

8

RESOLUTION NO. 32552

WHEREAS the head and mouth of the Thea Foss Waterway and Wheeler-Osgood Waterway have been designated by the United States Environmental Protection Agency ("EPA") as problem areas of the Commencement Bay Nearshore/Tideflats Superfund site, and

WHEREAS the City of Tacoma voluntarily entered into negotiations with the EPA to address the concerns relating to the preparation and performance of Remedial Design and reimbursement of oversight costs incurred in the implementation of the Statement of Work to be performed by City of Tacoma, and

WHEREAS the Council has determined that it is in the City's best interests to authorize the execution of the Administrative Order of Consent ("AOC") negotiated between the City and the EPA, and

WHEREAS the Appendix I to the AOC, Statement of Work, will require expenditures in the approximate amount of \$3.7 million, and

WHEREAS the City of Tacoma is willing to advance a larger portion of the funding required to implement the Statement of Work than it believes its apportioned share will ultimately be; this determination being based upon the current voluntary pledges disclosed by other Potentially Responsible Parties, and the reliance upon a credit to be attributed to the City of Tacoma upon the final allocation of costs for work to be performed through cleanup of the Waterways; Now, Therefore,

BE IT RESOLVED BY THE COUNCIL OF THE CITY OF TACOMA:

That the proper officers of the City of Tacoma are hereby authorized and directed to execute the Administrative Order of Consent with the United States Environmental Protection Agency, Region 10, in the approximate amount of \$3.7 million, for sediment remedial design activities in the Thea Foss and Wheeler-Osgood Waterways, said agreement

9 10 ...

14 15

13

16

17

18 19

20

21

22

23

24

25



to be substantially in the form of the document on file in the office of the City Clerk, and by this reference fully incorporated herein.

Adopted MAR 2 2 1994

Mayor

Attest: City Clerk

GBH/bn

Approved as to form and legality:

Senior Assistant City Attorney

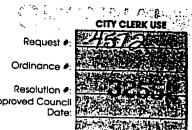
7/

- 2 -

res4572.doc

CLK 004 (08/89)





GOLDENKOD-Departmental VI Jatuma	OR RESOLUTION	Ordinance :
ı	OR RESOLUTION	Resolution :: Approved Council
1. Request Date: <u>January 26, 1994</u>		Date:
Requesting Department/Division/Program	Submitted Or Sponsored By	Phone/Extension
2 Legal	J. Lorbeir	5310
3. Preparation of an Ordinance/Resolution (indica	ite which) is requested for the City Council meeti	ng of Tuesday3-8-94
4. Summary Title: (A brief sentence, as it will appea	ır on the Council Agenda)	
9 ,	er to enter into an Administrative Order of Oection Agency (EPA) for sediment remedial er-Osgood Waterways.	` ,
5. Background Information: (Why is this request nea	cessary?) Comments:	
of the Superfund cleanup of the Order will include sampli banks to determine the appro	reached agreement for an AOC for the reme the Thea Foss and Wheeler-Osgood Waterving and analysis of sediment in the channels opriate cleanup options. Based on this samp City will propose details for the cleanup pla	ways. Terms of and adjoining oling and analysis,
		·
6 List all material available as backup information	o for the request and indicate where fled:	
List all material available as backup information Source Documents/Backup Material		on of Document
Agreed Order of Courses (ACC)		.
Agreed Order of Consent (AOC)		y Clerk
Final Draft Statement of Work (SOW)	City	y Clerk
7. Funding Source: (Enter amount of funding from	each source)	·
Fund Number & Name: #1		
out of Storm Sewer Utility Funds.	analysis required in the design ph The estimated cost will be approx	imately \$3.7 Million.
Federal \$ State \$	City s Other s 3.7 m	dun Total Amount
If an expenditure, is it budgeted? Yes No	O Where? Org #	Acct # 210
110/1/2 //	Approved as to Availability of Funds 114	/!
8. Department Director/Utility Division Approval	The state of the s	MIMU HALL TO A SOUNDER